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referred to ministers and when 83 -- Delegated legislation: the domain of the junior minister 87 -- The nature of ministerial involvement 89 -- The muffled impact of parties 95 -- Conclusions 100 -- Chapter 6: Drafting SIs: the joint effort of administrators and lawyers 103 -- Administrators' roles 104 -- Lawyers' roles 114 -- Conclusions 126 -- Chapter 7: Consulting outside interests 129 -- Contrasting consultative processes 130 -- Is consultation inclusive? 140 -- Responding to consultations 143 -- Conclusions 153 -- Chapter 8: The discreet impact of parliamentary scrutiny 157 -- The Joint Committee on Statutory Instruments 158 -- Scrutiny of policy 168 -- Assessing the impact of Parliament 172 -- Conclusions 174 -- Chapter 9: Everyday politics and high politics 177 -- Understanding everyday government 179 -- Forms of bias 184 -- The relationship between everyday and high politics 186 -- Governing in a nether world 190 -- Appendix A: The Medicines (Control of Substances for 195 -- Manufacture) (Revocation) Order 1997 -- Appendix B: Analysis of SIs on CD-ROM 199 -- Appendix C: SIs examined in detail in Chapter 3 201 -- Appendix D: Selection of 46 SIs for detailed case studies 213 -- Appendix E: Survey of interest groups 217 -- List of SIs cited in text 223 -- Bibliography 231 -- Index 235

Chapter 1: Politics in Seclusion -- Chapter 2: Examining the Instruments -- Chapter 3: The stuff of everyday politics -- Chapter 4: The origins of regulations -- Chapter 5: Ministers on Top -- Chapter 6: Drafting SIs: the joint effort of administrators and lawyers -- Chapter 7: Consulting outside interests -- Chapter 8: The discreet impact of parliamentary scrutiny -- Chapter 9: Everyday politics and high politics

Sommario/riassunto

Governing by Numbers is a jargon-free account of how delegated legislation - laws that do not pass through the full legislative scrutiny to which Acts of Parliament are subjected - is made. It is based on new research involving an analysis of nearly 30,000 pieces of delegated legislation; detailed investigation of 46 recent regulations based on in-depth interviews with those involved in developing, writing and scrutinising them and a major survey of nearly 400 interest groups. Delegated legislation is examined as a form of "everyday policy-making". It deals with important issues, from the level of welfare benefits to weapons exports, animal health and the prevention of air pollution, yet has been largely ignored in studies of the British political and administrative system. This book analyses the distinctive character of everyday policy making and the implications of how it works for our understanding of British democracy
