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our approach; Outline of the book; 2 Assisting overwhelmed states; Introduction: the gradual ascendance of the Civil Protection Mechanism The Civil Protection Mechanism: a brief policy historyThe 9/11attacks and the birth of the Civil Protection Mechanism; The Solidarity Clause; Expansion after Lisbon; The Mechanism: how it works; A network of

experts and resources; Use of the Civil Protection Mechanism: empirical observations39; The floods in Central Europe (2002)41; The sinking of the Prestige43; Portuguese forest fires in 200344; The 2004Asian tsunami45; Analysis: institutionalization in slow motion; A simple tool for an overwhelming problem: the roots of mission shift; Emerging problems; Adaptation: slow but effective

Limited enthusiasm, low legitimacyConclusion: a tool looking for a goal; 3 The EU as global crisis manager; The EU steps on the international podium; The EU as a global crisis manager: a brief policy history; The demise of a traditional security paradigm; The EU enters the security arena; The Petersberg tasks; A narrowing of the mission; Three pillars of external crisis management capacity; The EU's military capacity; The EU's civilian crisis management capacities; Organizing the missions: institutions and decision-making processes; The European External Action Service

Other key institutions for EU crisis managementCSDP and other international organizations; CSDP-NATO: evolving complementarity; CSDP-African Union: cooperation through mentorship; CSDP and the United Nations; CSDP and the OSCE; Adding to the EU's crisis management toolkit: humanitarian assistance; International cooperation; Analysis: how the EU's capacities became institutionalized; Translating abstract political aims into practice: missions as laboratories; Emerging problems: limited budgets and coordination problems: The capacity to adapt (and embed what works) Furthering legitimacy: finding the right nicheDiscussion: the role of leadership (or how Solana and his team created room for experimentation); Conclusion: the inadvertent emergence of unique security capacities; Appendix: CSDP Missions (2003-2012)91; 4 Managing transboundary crises; Introduction: the prospect of transboundary crises; Building transboundary crisis management capacity: a brief policy history; Radioactive clouds over Europe; Mad cows in the UK; The EU's fragmented approach to managing transboundary crises; Argus; Crisis Coordination Arrangements Toward consolidation: the Stockholm Programme and the Internal Security Strategy

Sommario/riassunto

The European Union is increasingly being asked to manage crises inside and outside the Union. From terrorist attacks to financial crises, and natural disasters to international conflicts, many crises today generate pressures to collaborate across geographical and functional boundaries. What capacities does the EU have to manage such crises? Why and how have these capacities evolved? How do they work and are they effective? This book offers an holistic perspective on EU crisis management. It defines the crisis concept broadly and examines EU capacities across policy sectors, institutions and agencies. The authors describe the full range of EU crisis management capacities that can be used for internal and external crises. Using an institutionalization perspective, they explain how these different capacities evolved and have become institutionalized. This highly accessible volume illuminates a rarely examined and increasingly important area of European cooperation.